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14  
15 IN THE UNITED STATES DISTRICT COURT  
FOR THE CENTRAL DISTRICT OF CALIFORNIA  
16

17 UNITED STATES OF AMERICA,

18 Plaintiff,

19 v.

20 RIVERSIDE CEMENT COMPANY,

21 Defendant.

Case No. CV08-01284 ABC (JCRx)

**CONSENT DECREE OF  
PLAINTIFF AND DEFENDANT**

22 **CONSENT DECREE OF PLAINTIFF AND DEFENDANT**

23 WHEREAS, Plaintiff United States of America ("United States"), on behalf  
24 of the United States Environmental Protection Agency ("EPA"), concurrently with  
25 lodging this Consent Decree, has filed a complaint (the "Complaint") in this action  
26 pursuant to Section 113(b) of the Clean Air Act (the "Act"), 42 U.S.C. § 7413(b),  
27 alleging that Riverside Cement Company ("RCC" or "Defendant") has operated its  
28

CONSENT DECREE OF PLAINTIFF AND  
DEFENDANT

1 portland cement manufacturing facility in Oro Grande, California (the "Facility")  
2 in violation of: (1) Section 112 of the Act, 42 U.S.C. § 7412, and the regulations  
3 promulgated thereunder at 40 C.F.R. Part 63, Subparts A and LLL; (2) Rule 1161  
4 of the Mojave Desert Air Quality Management District ("MDAQMD" or  
5 "District"), as incorporated in California's applicable implementation plan ("SIP");  
6 and (3) requirements in the operating permit (the "Title V permit") issued for the  
7 Facility pursuant to Title V of the Act, 42 U.S.C. §§ 7661-7661f;

8 WHEREAS, the Complaint alleges that Defendant violated Section 112 of  
9 the Act, 42 U.S.C. § 7412, and the implementing regulations at 40 C.F.R. Part 63,  
10 Subparts A and LLL, by exceeding the applicable kiln temperature limits in 40  
11 C.F.R. §§ 63.1344 and 63.1349(3)(iv); by exceeding the applicable opacity limits  
12 in 40 C.F.R. § 63.1348; by failing to perform Method 9 visual opacity tests as  
13 required by 40 C.F.R. § 63.1350(e); by failing to have a startup, shutdown, and  
14 malfunction plan that complied with 40 C.F.R. § 63.6(e)(3)(i); and by failing to  
15 operate and maintain, at all times, all affected sources at the Facility in a manner  
16 consistent with good air pollution practices for minimizing emissions;

17 WHEREAS, the Complaint alleges that Defendant violated MDAQMD Rule  
18 1161 by exceeding the nitrogen oxides ("NOx") emission limit applicable to short  
19 dry kilns;

20 WHEREAS, the Complaint alleges that Defendant violated requirements of  
21 the Title V permit by failing to maintain pressure differential measurement devices  
22 on all baghouses and dust collectors at the Facility; by failing to perform required  
23 weekly measurements of the pressure differential of dust collectors; and by failing  
24 to perform required quarterly inspections on all equipment associated with  
25 baghouses and dust collectors;

26 WHEREAS, Defendant does not admit any of the allegations of the  
27 Complaint and does not admit any liability to the United States arising out of the  
28 violations alleged in the Complaint;

1 WHEREAS, this Consent Decree does not constitute an admission of either  
2 any facts or liability by Defendant; and

3 WHEREAS, the United States and Defendant, collectively the "Parties,"  
4 recognize, and the Court by entering this Consent Decree finds, that this Consent  
5 Decree has been negotiated by the Parties in good faith and will avoid litigation  
6 among the Parties and that this Consent Decree is fair, reasonable, and in the public  
7 interest;

8 NOW, THEREFORE, before the taking of any testimony, without the  
9 adjudication of any issue of fact or law, and with the consent of the Parties, IT IS  
10 HEREBY ORDERED, ADJUDGED, AND DECREED as follows:

11 **I. JURISDICTION AND VENUE**

12 1. This Court has jurisdiction over the subject matter of this action and  
13 over the Parties pursuant to Section 113(b) of the Act, 42 U.S.C. § 7413(b), and  
14 28 U.S.C. §§ 1331 and 1345. Venue lies in this District pursuant to 28 U.S.C.  
15 § 1391(b) and 42 U.S.C. § 7413(b), because the violations averred in the Complaint  
16 are alleged to have occurred in this judicial district. For purposes of this Decree, or  
17 any action to enforce this Decree, Defendant consents to the Court's jurisdiction  
18 over this Decree and any such action and over Defendant and consents to venue in  
19 this judicial district.

20 2. For purposes of this Consent Decree, Defendant agrees that the  
21 Complaint states claims upon which relief may be granted pursuant to  
22 Section 113(b) of the Act, 42 U.S.C. § 7413(b), for violations of Section 112 of the  
23 Act, 42 U.S.C. § 7412, and its implementing regulations at 40 C.F.R. Part 63,  
24 Subparts A and LLL; MDAQMD Rule 1161, as incorporated in the California SIP;  
25 and requirements in the Title V permit, although Defendant does not admit the  
26 violations alleged in the Complaint.

27 3. Notice of the commencement of this action has been given to the  
28 District, as required by Section 113(b) of the Act, 42 U.S.C. § 7413(b).

## II. APPLICABILITY AND BINDING EFFECT

4. The obligations of this Consent Decree apply to and are binding upon the United States, and upon Defendant and any successors, assigns, or other entities or persons otherwise bound by law.

5. No transfer of ownership or operation of the Facility, whether in compliance with the procedures of this Paragraph or otherwise, shall relieve Defendant of its obligation to ensure that the terms of the Decree are implemented. Any transfer of ownership or operation of the Facility to any other person must be conditioned upon the transferee's agreement to undertake the obligations required by this Decree, as provided in a written agreement between Defendant and the proposed transferee, enforceable by the United States. At least 30 days prior to any such transfer, Defendant shall provide a copy of this Consent Decree to the proposed transferee and shall simultaneously provide written notice of the prospective transfer, together with a copy of the proposed written transfer agreement, to EPA Region IX and the United States Department of Justice ("DOJ"), in accordance with Section XIV of this Decree (Notices). Any attempt to transfer ownership or operation of the Facility without complying with this Paragraph constitutes a violation of this Decree.

6. In any action to enforce this Consent Decree, Defendant shall not raise as a defense the failure by any of its officers, directors, employees, agents, or contractors to take any actions necessary to comply with the provisions of this Consent Decree.

## III. DEFENDANT

7. Defendant is a general partnership formed under the laws of the state of California. Defendant is a "person," as defined in Section 302(e) of the Act, 42 U.S.C. § 7602(e), and federal, state and local regulations promulgated pursuant to the Act.

1           8. Defendant owns and operates the Facility. The Facility is a "portland  
2 cement plant," as defined in 40 C.F.R. § 63.1341. The requirements of 40 C.F.R.  
3 Part 63, Subpart LLL (the "Portland Cement NESHAP") apply to the Facility.

4           9. The Facility emits several air pollutants during the portland cement  
5 manufacturing process, including NO<sub>x</sub>, carbon monoxide ("CO"), and sulfur  
6 dioxide ("SO<sub>2</sub>").

7           10. The Facility is a "major source," as defined in Sections 112(a)(1) and  
8 501(2) of the Act, 42 U.S.C. §§ 7412(a)(1), 7611(2), and the federal, state, and  
9 local regulations promulgated pursuant to the Act.

#### 10                                   IV. DEFINITIONS

11           11. Terms used in this Consent Decree that are defined in the Act or in  
12 regulations promulgated pursuant to the Act shall have the meanings assigned to  
13 them in the Act or such regulations, unless otherwise provided in this Decree.  
14 Whenever the terms set forth below are used in this Consent Decree, the following  
15 definitions shall apply:

16           A. "Baghouse" shall mean an air pollution control device used to  
17 trap particulates by filtering gas streams through large fabric bags  
18 usually made of cloth or glass fibers;

19           B. "Complaint" shall mean the complaint filed concurrently by the  
20 United States with the lodging of this Consent Decree;

21           C. "Consent Decree" or "Decree" shall mean this Decree and all  
22 appendices attached hereto. In the event of any conflict between the  
23 Decree and any appendix, this Decree shall control.

24           D. "Day" shall mean a calendar day unless expressly stated to be a  
25 working day. In computing any period of time under this Consent  
26 Decree, where the last day would fall on a Saturday, Sunday, or  
27 federal holiday, the period shall run until the close of business of the  
28 next working day.

1 E. "Defendant" shall mean Riverside Cement Company and its  
2 successors and assigns.

3 F. "District" or "MDAQMD" shall mean the Mohave Desert Air  
4 Quality Management District.

5 G. "Effective Date" shall mean the date upon which this Decree is  
6 entered by the Court.

7 H. "EPA" shall mean the United States Environmental Protection  
8 Agency and any of its successor departments or agencies.

9 I. "Facility" shall mean RCC's portland cement manufacturing  
10 facility located at 19409 National Trails Highway, Oro Grande, San  
11 Bernardino County, California.

12 J. "New Cement Kiln" shall mean the cement kiln and preheater  
13 being constructed by Defendant, as more particularly described in  
14 Authority to Construct permit B007435, issued by the District and  
15 extended on May 30, 2007.

16 K. "Old Cement Kilns" shall mean the seven short dry cement  
17 kilns that will be shut down and replaced by the New Cement Kiln.

18 L. "Operating Capacity" shall mean the design mass of clinker  
19 production rate.

20 M. "Paragraph" shall mean a portion of this Decree identified by an  
21 Arabic numeral.

22 N. "Parties" shall mean the United States and the Defendant;

23 O. "Rule 1161" shall mean MDAQMD Rule 1161, as approved by  
24 EPA and incorporated into the federally enforceable California  
25 applicable implementation plan.

26 P. "Section" shall mean a portion of this Decree identified by a  
27 Roman numeral.  
28

1 Q. "Shakedown" shall mean a period of testing under operating  
2 conditions immediately after the initial startup of a new emissions unit  
3 or control device. A shakedown period shall not exceed 180 days.

4 R. "Startup for Purposes of Shakedown" shall mean to operate the  
5 New Cement Kiln for limited periods of time to test its ability to  
6 operate.

7 S. "Startup for Purposes of Production" shall mean to operate the  
8 New Cement Kiln for longer periods of time with continuous  
9 production of cement clinker with the intent to achieve production  
10 rates of 90 percent or greater than the rated capacity of the New  
11 Cement Kiln.

12 T. "State" shall mean the state of California and all of its  
13 departments and agencies.

14 U. "United States" shall mean the United States of America and all  
15 of its departments and agencies.

16 **V. CIVIL PENALTY**

17 12. Within 30 days after the Effective Date of this Consent Decree,  
18 Defendant shall pay a civil penalty to the United States in the sum of \$394,000,  
19 together with interest accruing thereon from the date on which the Consent Decree  
20 is lodged with the Court, at the rate specified pursuant to 28 U.S.C. § 1961 as of the  
21 date of lodging.

22 13. Payment of the civil penalty shall be made by FedWire Electronic  
23 Funds Transfer ("EFT") to the U.S. Department of Justice in accordance with  
24 written instructions to be provided to Defendant, following lodging of the Consent  
25 Decree, by the Financial Litigation Unit of the United States Attorney's Office for  
26 the Central District of California. At the time of payment, Defendant shall provide  
27 written notice of payment and a copy of any transmittal documentation, which shall  
28

1 reference DOJ case number 90-5-2-1-09021 and the civil action number of this  
2 case, to the United States in accordance with Section XIV of this Decree (Notices).

3 14. Defendant shall not deduct the civil penalty paid under this Section in  
4 calculating its federal income tax.

## 5 VI. INJUNCTIVE RELIEF

### 6 Compliance Requirements

7 15. Defendant shall at all times comply with the Portland Cement  
8 NESHAP, MDAQMD Rule 1161, and Title V of the Act.

### 9 Inspection Requirements

10 16. Beginning no later than the date of lodging and continuing until the  
11 termination of this Consent Decree, Defendant shall conduct weekly visible  
12 emissions observations at all baghouses identified in Exhibit A and monthly visible  
13 emission observations at all baghouses identified in Exhibit B. All visible  
14 emissions observation performed under this section shall be in accordance with the  
15 procedures of Method 22 of appendix A to 40 C.F.R. Part 60.

16 17. If visible emissions are observed during any Method 22 test,  
17 Defendant shall conduct a visual opacity test from each stack from which emissions  
18 were observed, in accordance with the procedures of Method 9 of appendix A to 40  
19 C.F.R. Part 60. The duration of the Method 9 test shall be 6 minutes.

20 18. If opacity greater than one-half of the applicable opacity limit as set  
21 forth in Exhibits A and B is observed during any Method 9 test, Defendant shall  
22 inspect the integrity and operation of the baghouse from which such opacity was  
23 observed within 48 hours of the visual emissions observation.

24 19. All deficiencies identified in the operation and maintenance of a  
25 baghouse during an inspection conducted pursuant to Paragraph 18 must be  
26 corrected within 3 days. Such deficiencies in operation and maintenance  
27 specifically include but are not limited to any deficiency that requires Defendant to  
28 repair or to replace a baghouse bag.

1           20. For any deficiencies identified during an inspection conducted  
2 pursuant to Paragraph 18 that cannot be corrected within 3 days, Defendant shall,  
3 within 10 days after identifying such deficiencies, submit to EPA, by electronic  
4 mail, a statement of work to correct the identified deficiencies. The statement shall  
5 be subject to EPA review and approval and shall describe in detail the deficiencies  
6 identified during the inspection, the repair work to be conducted, and a schedule  
7 for completing such work.

8           21. After reviewing a statement of work submitted pursuant to the  
9 preceding Paragraph, EPA shall approve the submission or decline to approve it  
10 and provide written comments. Within 10 days of receiving EPA's written  
11 comments, Defendant shall either: (i) alter the statement of work consistent with  
12 EPA's written comments and provide the re-submission to the EPA for final  
13 approval, or (ii) submit the matter for dispute resolution under Section X of this  
14 Decree. Upon receipt of EPA's final approval of the submission or upon  
15 completion of the submission pursuant to dispute resolution, Defendant shall take  
16 all actions required by the approved statement of work in accordance with the  
17 schedule therein.

18           22. Any stipulated penalties applicable to the original submission, as  
19 provided in Section VIII of this Decree, shall continue to accrue during the 10-day  
20 period after which Defendant receives EPA's comments but shall not be payable  
21 unless the resubmission is untimely or is disapproved; provided that, if the original  
22 submission was so deficient as to constitute a material breach of Defendant's  
23 obligations under this Decree, the stipulated penalties applicable to the original  
24 submission shall be due and payable notwithstanding any subsequent resubmission.

25           Shutdown of Old Cement Kilns

26           23. Defendant shall shut down the Old Cement Kilns by no later than 120  
27 days after the New Cement Kiln reaches 90 percent of its Operating Capacity on a  
28

1 continuous basis. In no event shall the Old Cement Kilns continue to operate after  
2 August 31, 2008.

### 3 **VII. REPORTING REQUIREMENTS**

4 24. Defendant shall notify EPA, by electronic mail, no less than 10 days  
5 after the occurrence of each of the following events or, in the case of subparagraphs  
6 a through d, within 10 days after RCC's approval of those actions by its contractor,  
7 whichever is later:

- 8 a. Completion of construction of the New Cement Kiln;
- 9 b. Startup for Purposes of Shakedown;
- 10 c. Startup for Purposes of Production;
- 11 d. New Cement Kiln reaching 90% of its Operating Capacity;
- 12 e. Shutdown of operation of the Old Cement Kilns; and
- 13 f. Surrender of operating permits for the Old Cement Kilns.

14 The notice provided under this Paragraph shall contain sufficient information so  
15 that EPA is able to verify that each listed event occurred, the date of such  
16 occurrence, and when the next listed event is anticipated to occur.

17 25. Defendant shall submit to EPA, by electronic mail, a monthly report of  
18 all Method 22 tests, Method 9 tests, and baghouse inspections conducted pursuant  
19 to Paragraphs 16 through 18 of this Decree. The first monthly report submitted  
20 under this Paragraph shall be due on the 15th day of the month following the month  
21 during which this Consent Decree is lodged with the Court and on the 15th day of  
22 each month thereafter until the Termination of this Decree. The monthly report  
23 shall contain the results of all Method 22 and Method 9 tests conducted, as well as  
24 a copy of the checklist with comments prepared by opacity readers within twenty-  
25 four (24) hours of any baghouse inspections. The monthly report shall also notify  
26 EPA of the status of any corrective action undertaken during the preceding month  
27 pursuant to Paragraphs 19 or 20 of this Decree.  
28

1        26. Defendant shall notify EPA, by electronic mail, of any rule variances  
2 applied for and obtained from the District. Such notice shall be due 10 days after  
3 date on which the District issues approval for the request for variance. Any report  
4 submitted under this Paragraph shall contain copies of Defendant's application for  
5 variance, including any attachments thereto, as well as the District's formal  
6 decision granting the variance.

7        27. If Defendant violates, or has reason to believe that it may violate, any  
8 requirement of this Consent Decree, Defendant shall notify EPA of such violation  
9 and its likely duration, in writing, within 10 working days of the day Defendant  
10 first becomes aware of the violation, with an explanation of the violation's likely  
11 cause and of the remedial steps taken, or to be taken, to prevent or minimize such  
12 violation. If the cause of a violation cannot be fully explained at the time the report  
13 is due, Defendant shall so state in the report. Defendant shall investigate the cause  
14 of the violation and shall then submit an amendment to the report, including a full  
15 explanation of the cause of the violation, within 30 days of the day Defendant  
16 becomes aware of the cause of the violation. Nothing in this Paragraph or the  
17 following Paragraph relieves Defendant of its obligation to provide the notice  
18 required by Section IX of this Consent Decree (Force Majeure).

19        28. Whenever any violation of this Consent Decree or any other event  
20 affecting Defendant's performance under this Decree, or the performance of its  
21 Facility, may pose an immediate threat to the public health or welfare or the  
22 environment, Defendant shall notify EPA orally or by electronic or facsimile  
23 transmission as soon as possible, but no later than 24 hours after Defendant first  
24 knew of the violation or event. This procedure is in addition to the requirements  
25 set forth in the preceding Paragraphs.

26        29. Each report required under this Section shall be submitted to EPA by  
27 electronic mail, in accordance with Section XIV of this Decree (Notices).  
28

30. Each report submitted by Defendant under this Section shall be signed by the Facility plant manager or his designee and include the following certification:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

This certification requirement does not apply to emergency or similar notifications where compliance would be impractical.

31. The reporting requirements of this Consent Decree do not relieve Defendant of any reporting obligations required by the Act or implementing regulations, or by any other federal, state, or local law, regulation, permit, or other requirement.

32. Any information provided pursuant to this Consent Decree may be used by the United States in any proceeding to enforce the provisions of this Consent Decree and as otherwise permitted by law.

## VIII. STIPULATED PENALTIES

33. Defendant shall be liable for stipulated penalties to the United States for violations of this Consent Decree as specified below, unless excused under Section IX of this Decree (Force Majeure). A violation includes failing to perform

1 specified obligations required by the terms of this Decree according to all  
2 applicable requirements of this Decree and within the specified time schedules  
3 established by or approved under this Decree.

4 34. If Defendant fails to pay the civil penalty to the United States required  
5 to be paid under Section V of this Decree (Civil Penalty) when due, Defendant  
6 shall pay a stipulated penalty of \$1,000 per day for each day that the penalty is late.

7 35. For each failure to comply with any requirements of Paragraphs 15 to  
8 23 of Section VI (Injunctive Relief), Defendant shall pay a stipulated penalty for  
9 each violation as follows:

<u>Per Violation Per Day</u>	<u>Period of Noncompliance</u>
\$500	1st through 15th day
\$1,000	16th through 30th day
\$1,500	31st day and beyond

14 36. For each failure to timely submit any report required by Section VII  
15 (Reporting Requirements), or for submitting any report that does not substantially  
16 conform to its requirements, Defendant shall pay a stipulated penalty of \$500 per  
17 day for each day that the report is late.

18 37. Stipulated penalties under this Section shall begin to accrue on the day  
19 after performance is due or on the day a violation occurs, whichever is applicable,  
20 and shall continue to accrue until performance is satisfactorily completed or until  
21 the violation ceases. Nothing herein shall prevent the simultaneous accrual of  
22 separate Stipulated Penalties for separate violations of this Consent Decree.

23 38. Defendant shall pay any stipulated penalty within 30 days of receiving  
24 the United States' written demand for such penalty.

25 39. The United States may, in the unreviewable exercise of its discretion,  
26 reduce or waive stipulated penalties otherwise due under this Consent Decree.

27 40. Stipulated penalties shall continue to accrue, as provided in  
28

1 Paragraph 37, during any Dispute Resolution, but need not be paid until the  
2 following:

3 a. If the dispute is resolved by agreement in accordance with  
4 Paragraph 51, infra, or by a decision of EPA that is not appealed to the  
5 Court (see Paragraph 54, infra), Defendant shall pay accrued penalties  
6 determined to be owing, together with interest, to the United States  
7 within 30 days of the Effective Date of the agreement or the receipt of  
8 EPA's decision.

9 b. If the dispute is appealed to the Court in accordance with  
10 Paragraph 54, and the United States prevails in whole or in part,  
11 Defendant shall pay all accrued penalties determined by the Court to  
12 be owing, together with interest, within 60 days of receiving the  
13 Court's decision or order, except as provided in Subparagraph (c),  
14 below.

15 c. If any Party appeals the Court's decision, Defendant shall pay  
16 all accrued penalties determined to be owing, together with interest,  
17 within 15 days of receiving the final appellate court decision.

18 41. Within 30 days of receiving the United States' demand under  
19 Paragraph 38 but no earlier than 30 days after the Effective Date of this Decree,  
20 Defendant shall pay stipulated penalties for violations of this Consent Decree  
21 occurring between the date of lodging or March 1, 2008, whichever is later, and the  
22 Effective Date of this Consent Decree provided, however, that stipulated penalties  
23 that may have accrued prior to the Effective Date may not be collected unless and  
24 until the Decree is entered by the Court. Notwithstanding the foregoing, no  
25 stipulated penalties shall accrue prior to the Effective Date of this Consent Decree  
26 for any violations alleged under Paragraph 15 with respect to the operation of the  
27 Old Cement Kilns and the associated materials handling system.  
28

42. Defendant shall pay stipulated penalties owing to the United States in the manner set forth and with the confirmation notices required by Paragraph 13, except that the transmittal letter shall state that the payment is for stipulated penalties and shall state for which violation(s) the penalties are being paid.

43. Defendant shall not deduct stipulated penalties paid under this Section in calculating its federal income tax.

44. If Defendant fails to pay stipulated penalties according to the terms of this Consent Decree, Defendant shall be liable for interest on such penalties, as provided for in 28 U.S.C. § 1961, accruing as of the date payment became due. Nothing in this Paragraph shall be construed to limit the United States from seeking any remedy otherwise provided by law for Defendant's failure to pay any stipulated penalties.

45. Subject to the provisions of Section XII of this Consent Decree (Effect of Settlement/Reservation of Rights), the stipulated penalties provided for in this Decree shall be in addition to any other rights, remedies, or sanctions available to the United States for Defendant's violation of this Decree or applicable law. Where a violation of this Consent Decree is also a violation of the Act or its implementing rules and regulations, Defendant shall be allowed a credit for any stipulated penalties paid against any statutory penalties imposed for such violation.

## IX. FORCE MAJEURE

46. For purposes of this Consent Decree, “Force Majeure” is defined as any event arising from causes beyond the control of the Defendant, of any entity controlled by Defendant, or of Defendant’s contractors, that delays or prevents the performance of any obligation under this Decree despite Defendant’s best efforts to fulfill the obligation. “Best efforts” include anticipating any potential Force Majeure event and addressing the effects of any such event (a) as it is occurring and (b) after it has occurred, to prevent or minimize any resulting delay to the

1 greatest extent possible. "Force Majeure" does not include Defendant's financial  
2 inability to perform any obligation under this Consent Decree.

3 47. Defendant shall provide notice to EPA orally or by electronic or  
4 facsimile transmission as soon as possible, but not later than 72 hours after the time  
5 Defendant first knew of, or by the exercise of due diligence, should have known of,  
6 a claimed Force Majeure event. Defendant shall also provide written notice to  
7 EPA, as provided in Section XIV of this Decree (Notices), within 7 days of the  
8 time Defendant first knew of, or by the exercise of due diligence, should have  
9 known of, the event. The notice shall state the anticipated duration of any delay;  
10 its cause(s); Defendant's past and proposed actions to prevent or minimize any  
11 delay; a schedule for carrying out those actions; and Defendant's rationale for  
12 attributing any delay to a Force Majeure event. Failure to provide oral and written  
13 notice as required by this Paragraph shall preclude Defendant from asserting any  
14 claim of Force Majeure.

15 48. If EPA agrees that a Force Majeure event has occurred, the United  
16 States may agree to extend the time for Defendant to perform the affected  
17 requirements for the time necessary to complete those obligations. An extension of  
18 time to perform the obligations affected by a Force Majeure event shall not, by  
19 itself, extend the time to perform any other obligation.

20 49. If EPA does not agree that a Force Majeure event has occurred, or  
21 does not agree to the extension of time sought by Defendant, the United States'  
22 position shall be binding, unless Defendant invokes Dispute Resolution under  
23 Section X (Dispute Resolution). In any such dispute, Defendant bears the burden  
24 of proving, by a preponderance of the evidence, that each claimed Force Majeure  
25 event is a Force Majeure event, that Defendant gave the notice required by  
26 Paragraph 47, that the Force Majeure event caused any delay Defendant claims was  
27 attributable to that event, and that Defendant exercised best efforts to prevent or  
28 minimize any delay caused by the event.

**X. DISPUTE RESOLUTION**

50. Unless otherwise expressly provided for in this Consent Decree, the dispute resolution procedures of this Section shall be the exclusive mechanism to resolve disputes arising under or with respect to this Consent Decree. Defendant's failure to seek resolution of a dispute under this Section shall preclude Defendant from raising any such issue as a defense to an action by the United States to enforce any obligation of Defendant arising under this Decree.

51. Informal Dispute Resolution. Any dispute subject to Dispute Resolution under this Consent Decree shall first be the subject of informal negotiations. The dispute shall be considered to have arisen when Defendant sends the United States a written Notice of Dispute. Such Notice of Dispute shall state clearly the matter in dispute. The period of informal negotiations shall not exceed 20 days from the date the dispute arises, unless that period is modified by written agreement. If the Parties cannot resolve a dispute by informal negotiations, then the position advanced by the United States shall be considered binding unless, within 15 days after the conclusion of the informal negotiation period, Defendant invokes formal dispute resolution procedures as set forth below.

52. Formal Dispute Resolution. Defendant shall invoke formal dispute resolution procedures, within the time period provided in the preceding Paragraph, by serving on the United States, in accordance with Section XIV (Notices), a written Statement of Position regarding the matter in dispute. The Statement of Position shall include, but may not necessarily be limited to, any supporting factual data, analysis, or opinion supporting Defendant's position and any supporting documentation relied upon by Defendant.

53. The United States shall serve its Statement of Position within 45 days of receipt of Defendant's Statement of Position. The United States' Statement of Position shall include, but may not necessarily be limited to, any factual data, analysis, or opinion supporting its position and any supporting documentation

1 relied upon by the United States. The United States' Statement of Position shall be  
2 binding on Defendant, unless Defendant files a motion for judicial review of the  
3 dispute in accordance with the following Paragraph.

4 54. Defendant may seek judicial review of the dispute by filing  
5 with the Court and serving on the United States, in accordance with Section XIV of  
6 the Decree (Notices), a motion requesting judicial resolution of the dispute. The  
7 motion must be filed within 10 days of receipt of the United States' Statement of  
8 Position pursuant to the preceding Paragraph. The motion shall contain  
9 Defendant's written statement of Defendant's position on the matter(s) in dispute,  
10 including any supporting factual data, analysis, opinion, or documentation, and  
11 shall set forth the relief requested and any schedule within which the dispute must  
12 be resolved for orderly implementation of the Decree.

13 55. The United States shall respond to Defendant's motion within the  
14 time period allowed by the Local Rules of this Court. Defendant may file a reply  
15 memorandum, to the extent permitted by the Local Rules.

16 56. In any dispute brought under Paragraph 54, Defendant shall bear the  
17 burden of demonstrating that its position complies with the Consent Decree and the  
18 Act and that Defendant is entitled to relief under applicable law. The United States  
19 reserves the right to argue that its position is reviewable only on the administrative  
20 record and must be upheld unless arbitrary and capricious or otherwise not in  
21 accordance with law and Defendant reserves the right to contest such argument.

22 57. The invocation of dispute resolution procedures under this Section  
23 shall not, by itself, extend, postpone, or affect in any way any obligation of  
24 Defendant under this Decree. Stipulated penalties with respect to the disputed  
25 matter shall continue to accrue from the first day of noncompliance, but payment  
26 shall be stayed pending resolution of the dispute as provided in Paragraph 40. If  
27 Defendant does not prevail on the disputed issue, stipulated penalties shall be  
28 assessed and paid as provided in Section VIII (Stipulated Penalties).

**XI. RIGHT OF ENTRY**

58. EPA and its representatives, including its attorneys, contractors, and consultants, shall have the right of entry into the Facility at all reasonable times, upon presentation of official credentials. This provision in no way limits or affects any right of entry and inspection, or any right to obtain information, held by the EPA pursuant to applicable federal laws, regulations, or permits, nor does it limit or affect any duty or obligation of Defendant to maintain documents, records, or other information imposed by applicable federal or state laws, regulations, or permits.

**XII. EFFECT OF SETTLEMENT/RESERVATION OF RIGHTS**

59. This Decree resolves the civil claims of the United States for the violations alleged in the Complaint through the date of lodging of this Decree.

60. The United States reserves all legal and equitable remedies available to enforce the provisions of this Consent Decree, except as expressly stated in Paragraph 59. This Consent Decree shall not be construed to limit the rights of the United States to obtain penalties or injunctive relief under the Act or implementing regulations, or under other federal laws, regulations, or permit conditions, except as expressly specified in Paragraph 59. The United States further reserves all legal and equitable remedies to address any imminent and substantial endangerment to the public health or welfare or the environment arising at, or posed by, Defendant's Facility, whether related to the violations addressed in this Consent Decree or otherwise.

61. In any subsequent administrative or judicial proceedings initiated by the United States for injunctive relief, civil penalties, or other appropriate relief relating to the Facility, Defendant shall not assert, and may not maintain, any defense or claim based upon the principles of waiver, res judicata, collateral estoppel, issue preclusion, claim preclusion, claim-splitting, or any other defenses based upon the contention that the claims raised by the United States in the

1 subsequent proceeding were or should have been brought in the instant case,  
2 except with respect to claims that have been specifically resolved pursuant to  
3 Paragraph 59 of this Section.

4 62. This Consent Decree is not a permit, or a modification of any permit,  
5 under any federal, State or local laws or regulations. Defendant is responsible for  
6 achieving and maintaining complete compliance with all applicable federal, state,  
7 and local laws, regulations, and permits. Defendant's compliance with this Decree  
8 shall be no defense to any action commenced pursuant to any such laws,  
9 regulations, or permits, except as set forth herein.

10 63. The United States does not, by its consent to the entry of this Decree,  
11 warrant or aver in any manner that Defendant's compliance with any aspect of this  
12 Decree will result in compliance with provisions of the Act, 42 U.S.C. §§ 7401 *et*  
13 *seq.*, or with any other provisions of federal, state, or local laws, regulations, or  
14 permits.

15 64. This Consent Decree does not limit or affect the rights of Defendant  
16 or of the United States against any third parties not party to this Consent Decree,  
17 nor does it limit the rights of third parties not party to this Consent Decree against  
18 Defendant, except as otherwise provided by law.

19 65. This Consent Decree shall not be construed to create rights in, or  
20 grant any cause of action to, any third party not party to this Consent Decree.

### 21 XIII. COSTS

22 66. The Parties shall bear their own costs of this action, including  
23 attorney fees, except that the United States shall be entitled to collect the costs  
24 (including attorney fees) incurred in any action necessary to collect any portion of  
25 the civil penalty or any stipulated penalties due but not paid by Defendant.  
26  
27  
28

**XIV. NOTICES**

67. Unless otherwise specified herein, whenever notifications, submissions, or communications are required by this Consent Decree, they shall be made in writing and addressed as follows:

**As to the United States:**

**U.S. DOJ**

Chief, Environmental Enforcement Section  
Environment and Natural Resources Division  
U.S. Department of Justice  
P.O. Box 7611  
Washington, D.C. 20044-7611  
Re: DOJ No. 90-5-2-1-09021

**U.S. EPA**

David H. Kim  
Assistant Regional Counsel  
U.S. EPA - Region IX  
75 Hawthorne Street (ORC-3)  
San Francisco, CA 94105  
Kim.David@epamail.epa.gov

Charles Aldred  
Air Division  
U.S. EPA - Region IX  
75 Hawthorne Street (AIR-5)  
San Francisco, CA 94105  
Aldred.Charles@epamail.epa.gov

**As to Settling Defendant:**

Gregory Knapp  
Environmental Manager  
Riverside Cement Company  
19409 National Trails Hwy  
Oro Grande, CA 92368  
GKnapp@txi.com

Fred Anderson  
Riverside Cement Company  
1341 W. Mockingbird Lane  
Dallas, TX 75247  
FAnderson@txi.com

1       68. Any Party may, by written notice to the other Parties, change its  
2 designated notice recipient or notice address provided above.

3       69. Notices submitted pursuant to this Section shall be deemed submitted  
4 upon mailing, unless otherwise provided in this Consent Decree or by mutual  
5 agreement of the Parties in writing.

6                               **XV. EFFECTIVE DATE**

7       70. The Effective Date of this Decree shall be the date upon which this  
8 Decree is entered by the Court.

9                               **XVI. RETENTION OF JURISDICTION**

10       71. The Court shall retain jurisdiction over this case until termination of  
11 this Consent Decree, for the purpose of resolving disputes arising under this  
12 Decree or entering orders modifying this Decree, pursuant to Sections X (Dispute  
13 Resolution) and XVII (Modification), or effectuating or enforcing compliance with  
14 the terms of this Decree.

15                               **XVII. MODIFICATION**

16       72. The terms of this Consent Decree may be modified only by a  
17 subsequent written agreement signed by all the Parties. Where the modification  
18 constitutes a material change to this Decree it shall be effective only upon approval  
19 by the Court.

20       73. Any disputes concerning modification of this Decree shall be  
21 resolved pursuant to Section X (Dispute Resolution) of this Decree, provided,  
22 however, that, instead of the burden of proof provided by Paragraph 54, the Party  
23 seeking the modification bears the burden of demonstrating that it is entitled to the  
24 requested modification in accordance with Federal Rule of Civil Procedure 60(b).

25                               **XVIII. TERMINATION**

26       74. This Consent Decree may be terminated 30 days after Defendant  
27 notifies the United States in accordance with the procedures set forth in Section  
28 VII (Reporting Requirements) that Defendant has surrendered the operating

1 permits for the Old Cement Kilns, provided that Defendant has fulfilled all other  
2 obligations of this Decree, including performance of the requirements in Section  
3 VI, payment of the civil penalty under Section V, and payment of any outstanding  
4 stipulated penalties required by Section VIII. The Parties shall file with the Court  
5 an appropriate stipulation reciting that the requirements of the Consent Decree  
6 have been met and requesting termination of the Decree. Any dispute between the  
7 Parties arising under this Paragraph shall first be addressed through informal  
8 dispute resolution procedures as set forth in Paragraph 51 and, if such dispute is  
9 not resolved within 30 days after Defendant sends the United States a written  
10 Notice of Dispute under Paragraph 51, Defendant may file a motion to terminate  
11 the Decree.

#### 12 **XIX. PUBLIC PARTICIPATION**

13 75. This Consent Decree shall be lodged with the Court for a period of not  
14 less than 30 days for public notice and comment in accordance with 28 C.F.R.  
15 § 50.7. The United States reserves the right to withdraw or withhold its consent if  
16 the comments regarding the Consent Decree disclose facts or considerations  
17 indicating that the Consent Decree is inappropriate, improper, or inadequate.

18 76. Defendant consents to entry of this Consent Decree without further  
19 notice and agrees not to withdraw from or oppose entry of this Consent Decree by  
20 the Court or to challenge any provision of the Decree, unless the United States has  
21 notified Defendant in writing that it no longer supports entry of the Decree.

#### 22 **XX. SIGNATORIES/SERVICE**

23 77. The undersigned signatories each represent that he or she is fully  
24 authorized to enter into the terms and conditions of this Decree and to execute and  
25 legally bind the Party he or she represents to this document.

26 78. This Consent Decree may be signed in counterparts, and its validity  
27 shall not be challenged on that basis.  
28

1       79. Defendant agrees to accept service of process by mail with respect to  
2 all matters arising under or relating to this Consent Decree and to waive the formal  
3 service requirements set forth in Rules 4 and 5 of the Federal Rules of Civil  
4 Procedure and any applicable Local Rules of this Court.

5                                   **XXI. INTEGRATION**

6       80. This Consent Decree constitutes the final, complete, and exclusive  
7 agreement and understanding among the Parties with respect to the settlement  
8 embodied in the Decree and supersedes all prior agreements and understandings,  
9 whether oral or written, concerning the settlement embodied herein. Other than  
10 deliverables that are subsequently submitted and approved pursuant to this Decree,  
11 no other document, nor any representation, inducement, agreement, understanding,  
12 or promise, constitutes any part of this Decree or the settlement it represents, nor  
13 shall it be used in construing the terms of this Decree.

14                                   **XXII. FINAL JUDGMENT**

15       81. Upon approval and entry of this Consent Decree by the Court, this  
16 Consent Decree shall constitute a final judgment of the Court as to the United  
17 States and Defendant.+

18       SO ORDERED AND ENTERED.

19       This the \_\_ day of \_\_\_\_\_, 2008.

20  
21  
22                                   \_\_\_\_\_  
United States District Judge

1 The undersigned parties enter into this Consent Decree in the matter of the United  
2 States of America v. Riverside Cement Company:

3  
4 **For Plaintiff United States of America, U.S. DOJ:**

5  
6 Date: \_\_\_\_\_

7 ELLEN MAHAN  
8 Deputy Chief  
9 Environmental Enforcement Section  
10 Environment and Natural Resources Division  
U.S. Department of Justice

11 Date: 2/15/08

12 JAMES W. BEERS, JR.  
13 Environmental Enforcement Section  
14 Environment and Natural Resources Division  
15 U.S. Department of Justice  
16 P.O. Box 7611  
Washington, DC 20044-7611

17 THOMAS P. O'BRIEN  
18 United States Attorney  
19 MONICA MILLER  
20 Assistant United States Attorney  
21 Central District of California  
22  
23  
24  
25  
26  
27  
28

1 **For Plaintiff United States of America, U.S. EPA**

2  
3 Date: 2/8/08

4 GRANT Y. NAKAYAMA  
5 Assistant Administrator  
6 Office of Enforcement and Compliance Assurance  
7 U.S. Environmental Protection Agency  
8 1200 Pennsylvania Avenue, NW  
9 Washington, DC 20004

10 Date: 19 Feb 2008

11 WAYNE NASTRI  
12 Regional Administrator  
13 U.S. Environmental Protection Agency  
14 Region IX  
15 75 Hawthorne Street  
16 San Francisco, CA 94105

17 Of Counsel:

18 David H. Kim  
19 California Bar # 200654  
20 Assistant Regional Counsel  
21 U.S. EPA – Region IX  
22 75 Hawthorne Street  
23 San Francisco, CA 94105  
24 Telephone: (415) 972-3882  
25 E-mail: Kim.David@epa.gov  
26  
27  
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1 **For Defendant Riverside Cement Company:**

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3 Date: Jan 29, 2008

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Date: Jan 29, 2008

~~PHIL GAYTOR~~  
PHIL GAYTOR

Assistant General Manager - Production  
Riverside Cement Company  
19409 National Trails Highway  
Oro Grande, CA 92368

Date: 1/31/08

~~PATRICK J. CAFFERTY, JR.~~  
PATRICK J. CAFFERTY, JR.

Munger, Tolles, & Olson LLP  
560 Mission Street  
Twenty-Seventh Floor  
San Francisco, CA 94105-2907

*Attorney for Defendant*

**EXHIBIT A**  
**Riverside Cement Oro Grande Plant**  
**Current Plant Dust Collectors (710,000 ACFM)**

Equipment		Equipment No.	ACFM	Permit No.	Opacity Limit
Tube Mill #1 & #2 DC	DC 3	45-003	10,300	C001699	10%
Kiln 6&7 Feed system	DC 1	44-401	10,700	C001724	10%
Weigh Hoppers 1,2,3 DC	DC 10	47-010	11,200	C000160	10%
Raw Mill 5 DC	DC 5	42-005	11,230	C000206	10%
Kiln 1-5 Feed System	DC 5	44-005	12,000	C001722	10%
Clinker Bin 1,2,3 DC	DC 8	45-008	13,750	C000204	10%
Crushing System Primary	DC-1	36-001	14,000	C000138	20%
Alleviator DC Raw Material storage silos	DC 23	42-023	14,560	C000220	10%
Kiln 1-5 Feed System	DC 4	44-004	16,000	C001721	10%
Raw Mill 6 DC	DC 19	42-019	18,740	C000207	10%
Raw Mill 1 Separator DC	DC 15	42-015	19,650	C000143	10%
Raw Mill 2 Separator DC	DC 16	42-016	19,650	C000146	10%
Raw Mill 3 Separator DC	DC 17	42-017	19,650	C000151	10%
Raw Mill 4 Separator DC	DC 18	42-018	19,650	C000154	10%
Crushing System S Hammermill	DC-3	36-003	22,000	C000139	20%
Kiln 6 Clinker cooler baghouse		44-402	55,640	C000178	10%
Kiln 7 clinker cooler baghouse	BHC 7	44-403	55,640	C000187	10%
Kiln 1 Baghouse	BH 1	44-151	70,000	C000168	20%
Kiln 2 Baghouse	BH 2	44-152	70,000	C000170	20%
Kiln 3 Baghouse	BH 3	44-153	70,000	C000172	20%
Kiln 4 Baghouse	BH 4	44-154	70,000	C000174	20%
Kiln 5 Baghouse	BH 5	44-155	70,000	C000176	20%
Finish Mill #4 & #5 DC	DC 14	45-014	90,000	C001956	10%
Kiln 6 baghouse	DC 6	44-404	95,000	C000180	20%
Kiln 7 baghouse	BH 7	44-407	95,000	C000186	20%

**EXHIBIT B**  
**Riverside Cement Oro Grande Plant**  
**Current Dust Collectors (<10,000 ACFM)**

Equipment		Equipment No.	ACFM	Permit No.	Opacity Limit
CEMSTAR Dust Collector K1-5	DC 11		860	C007346	10%
Clinker Reclaimer DC	DC 16		1,000	C002224	10%
Clinker Reclaimer DC	DC 17		1,000	C002225	10%
Kiln 6 baghouse	DC 6	44-404	1,200	C000189	10%
Kiln 7 baghouse	DC 7	44-405	1,200	C000185	10%
Finish Mill #3 DC	DC 6	45-006	1,260	C000202	10%
CEMSTAR Dust Collector K6-7	DC 7		1,288	C007345	10%
Kiln 6 Clinker cooler bag filter for dust bin	BF-1	44-408	1,412	C000191	10%
Kiln 1-5 50 Ton dust bin DC Screw conveyor to 50 ton Dust bin		44-010	1,419	C004512	10%
BC 21to Stacker 3	DC 8	41-058	1,500	C002686	10%
Skipulter 2 SC 5 and Vibrating conveyor #2to BC 13 DC	DC 9	44-409	1,500	C002223	10%
Truck Loadout DC	DC 19	47-202	1,650	C001774	10%
Crushing System BC10 TO BC12	DC-7	41-027	1,780	C001716	20%
Clinker storage sample system DC	DC 3	41-053	2,000	C001707	10%
From BC 23to BC 24	DC 9	41-060	2,250	C002684	10%
From BC 22 to BC 24	DC 10	41-059	2,250	C002685	10%
Rock Transfer System BC12 TO BC 13	DC-8	41-028	2,250	C001773	20%
Rock Transfer System BC11 TO BC 13	DC-9	41-029	2,250	C002222	20%
Rock Transfer System BC13 TO BC 14	DC-1	41-021	2,750	C001717	20%
Pit C pump Cyclone #3 DC	DC 3	47-003	2,880	C001770	10%
Clinker storage bin vent	BV 9	44-080	3,000	C001712	10%
From BC 24to BC 25	DC 4	41-054	3,130	C000198	10%
Rock Transfer System BC14 TO BC 15	DC-2	41-022	3,130	C001718	20%
Gypsum Conveyor 4 DC	DC 13	45-013	3,200	C000196	10%
Alleviator DC Raw Material storage silos	DC 24	42-024	3,600	C001579	10%
Alleviator DC Raw Material storage silos	DC 25	42-025	3,600	C001580	10%
Alleviator DC Raw Material storage silos	DC 26	42-026	3,600	C001581	10%
Kiln 1-5 Feed Silo DC	DC 1	44-001	3,740	C000216	10%
600 Ton Clinker Bin 1 baghouse	DC 18		4,000	C004599	10%
SC 7 to Rail Loadout DC	DC 25	47-208	4,200	C000164	10%
Clinker storage BC 19, BC 25, BC 26 DC	DC 1	41-051	4,350	C001708	10%
Kiln 1-5 Feed Silo DC	DC 2	44-002	4,530	C001720	10%
Dust Elevator 9	DC 3	44-006	4,530	C001705	10%
Coal/Coke crusher DC	DC 60	44-309	5,000	C000314	10%
SC 7to surge bin DC	DC 2	47-002	5,000	C000162	10%
Silos 1,2,3,4, DC	DC 26	47-209	5,300	C001742	10%
Clinker storage BC 20 to Sample splitter	DC 2	41-052	5,360	C001706	10%
Clinker / gypsum transfer bin vent	BV 3	45-203	5,500	C001704	10%
Clinker storage BC 18, BC 19, BC29 DC	DC 5	41-055	5,570	C000194	10%
Silos 5,7,9,11 DC	DC 16	47-016	5,616	C000219	10%
Rock Transfer System BC15 TO S Feed Bin	DC-22	42-022	5,620	C001719	20%
Silos 21,22,23,24 DC	DC 18	47-201	6,500	C001741	10%
Crushing System BC5 to BC7	DC-4	36-004	6,600	C001714	20%
Pit A pump Cyclone #1 DC	DC 7	47-007	6,790	C001771	10%
Pit B ump Cyclone #2 DC	DC 8	47-008	6,790	C001775	10%

Truck Loadout DC	DC 9	47-009	6,790	C001772	10%
Finish Mill #1 DC	DC 1	45-001	7,650	C000200	10%
Finish Mill #1 DC	DC 5	45-005	7,650	C001701	10%
Tube Mill #3 & #4, Finish Mill Separator #2 DC	DC 4	45-004	7,650	C001700	10%
Raw Mills 1 and 2	DC 12	42-012	7,860	C000147	10%
Raw Mill 3 DC	DC 14	42-014	7,860	C000150	10%
Silos 6,8,10,12 DC	DC 17	47-017	7,875	C001740	10%
Silo 13,14,15,16 DC	DC 15	47-015	7,875	C001739	10%
Clinker / gypsum transfer bin vent	BV 1	45-201	8,250	C001702	10%
Clinker / gypsum transfer bin vent	BV 2	45-202	8,250	C001703	10%
Raw Mill 1 DC	DC 1	42-001	8,500	C000142	10%
Raw Mill 2 DC	DC 2	42-002	8,500	C000145	10%
Raw Mill 3 DC	DC 3	42-003	8,500	C000149	10%
Raw Mill 4 DC	DC 4	42-004	8,500	C000153	10%
Silo 18,19,20 DC	DC 7	47-007	9,300	C001769	10%
Raw Mill 5 Separator DC	DC 5A	42-006	9,360	C000209	10%
Finish Mill Separator #1	DC 2	45-002	9,360	C001698	10%
Aumond Wet Dust CollectorAumond to BC3			9,400	C009044	10%
Silos 1,2,3,4 to SC #1 DC	DC 1	47-001	9,600	C001776	10%